Interstate 5 Protest Closure Incident Action Plan

June 19, 2020

Lieutenant Rob Brusseau
Washington State Patrol
INCIDENT OBJECTIVES (ICS 202)

1. Incident Name: Interstate 5 Protest Closure
2. Operational Period: Date From: 6/19/20 Date To: 6/19/20
   Time From: 1500 Time To: 2000

3. Objective(s):
   - We will facilitate, in a content-neutral manner, the rights of all individuals to assemble and the rights to express their views.
   - To quickly and effectively respond to any crowd management event(s) effecting Interstate 5 to safeguard motorists, protestors and law enforcement officers.
   - Establish alternative travel routes to ensure the constant flow of vehicular traffic around the protest area.
   - Assist allied public safety agencies as needed.

4. Operational Period Command Emphasis:

   Washington State Patrol (WSP) and Washington Department of Transportation (WSDOT) employees will provide staffing to properly close the southbound lanes of Interstate 5 at State Route 14 in response to a planned protest and roadway closure. WSP in partnership with WSDOT will redirect southbound vehicular traffic to Interstate 205 via State Routes 500 and 14. WSP and WSDOT employees will establish control points to southbound Interstate 5 at 39th Street, 4th Plain, Mill Plain, Washington Street and westbound State Route 14 at City Center. Additionally, WSP and WSDOT employees will stage northbound Interstate 5, just north of the bridge, in case protestors cross over the jersey barriers and enter the northbound lanes.

General Situational Awareness:

According to the Vancouver Police Department, on June 19, 2020 from 1600 to 1900 a planned protest/demonstration will occur at Esther Short Park in downtown Vancouver. Current information indicates the protestors plan to walk onto Interstate 5 and block vehicular traffic as they travel southbound across the bridge. Additional information exists to believe a similar group in Portland, Oregon will travel northbound across the bridge at the same time. WSP and WSDOT will provide traffic control services in support of the protest to ensure the safety of protestors, the motoring public and law enforcement personnel.

5. Site Safety Plan Required? Yes ☐ No ☐
   Approved Site Safety Plan(s) Located at:

6. Incident Action Plan (the items checked below are included in this Incident Action Plan):

   - ☐ ICS 203
   - ☐ ICS 207
   - ☐ ICS 204
   - ☐ ICS 208
   - ☐ ICS 205
   - ☐ Map/Chart
   - ☐ ICS 205A
   - ☐ Weather Forecast
   - ☐ ICS 206

Other Attachments:

☐ ____________________________  ☐ ____________________________  ☐ ____________________________

7. Prepared by: Name: Rob Brusseau Position/Title: Lieutenant Signature: /s/Rob Brusseau

8. Approved by Incident Commander: Name: Lt. R. H. Brusseau Signature: /s/ R. H. Brusseau

ICS 202 IAP Page 1 Date/Time: June 18, 2020 / 1700
**ASSIGNMENT LIST (ICS 204)**

1. **Incident Name:** Interstate 5 Protest Closure
2. **Operational Period:**
   - Date From: 6/19/20
   - Time From: 1500
   - Date To: 6/19/20
   - Time To: 2000
3. **Branch:** WSP
4. **Division:** Event Area
5. **Group:** Command
6. **Staging Area:** DOT Main Street

<table>
<thead>
<tr>
<th>4. Operations Personnel</th>
<th>Name</th>
<th>Contact Number(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Operations Section Chief</td>
<td>Captain Jason Linn</td>
<td>360-831-1816</td>
</tr>
<tr>
<td>Branch Director</td>
<td>Lieutenant Rob Brusseau</td>
<td>360-901-9311</td>
</tr>
<tr>
<td>Division/Group Supervisor</td>
<td>Sergeant Josh Merritt</td>
<td>360-764-9158</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>5. Resources Assigned</th>
<th># of Persons</th>
<th>Contact (e.g., phone, pager, radio frequency, etc.)</th>
<th>Reporting Location, Special Equipment and Supplies, Remarks, Notes, Information</th>
</tr>
</thead>
<tbody>
<tr>
<td>WSP</td>
<td>90</td>
<td>360-901-9311</td>
<td>Roving</td>
</tr>
<tr>
<td>WSP</td>
<td>75</td>
<td>360-623-5103</td>
<td>VPD Command Post</td>
</tr>
<tr>
<td>WSP</td>
<td>25</td>
<td>360-831-1816</td>
<td>Roving</td>
</tr>
<tr>
<td>WSDOT</td>
<td>20</td>
<td>360-314-8104</td>
<td>With Lt. Brusseau</td>
</tr>
<tr>
<td>VPD Liaison</td>
<td>30</td>
<td>360-772-5883</td>
<td>VPD Command Post</td>
</tr>
</tbody>
</table>

6. **Work Assignments:**

Coordinate a collaborative response between all agencies to mitigate the safety ramifications related to a group of pedestrians entering freeway.

7. **Special Instructions:**

None.

8. **Communications** (radio and/or phone contact numbers needed for this assignment):

<table>
<thead>
<tr>
<th>Name/Function</th>
<th>Phone Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>WSP Area</td>
<td>/</td>
</tr>
<tr>
<td>WSDOT</td>
<td>/</td>
</tr>
</tbody>
</table>

9. **Prepared by:**

- **Name:** Rob Brusseau
- **Position/Title:** Lieutenant
- **Signature:** /s/Rob Brusseau

**ICS 204** IAP Page 2 Date/Time: 6/18/20 / 1700
**ASSIGNMENT LIST (ICS 204)**

1. **Incident Name:** Interstate 5 Protest Closure  
2. **Operational Period:**  
   - **Date From:** 6/19/20  
   - **Date To:** 6/19/20  
   - **Time From:** 1500  
   - **Time To:** 2000

3. **Branch:** WSDOT  
   - **Division:** Event Area  
   - **Group:** Road Closures  
   - **Staging Area:** DOT Main

4. **Operations Personnel:**  
   - **Name:** Captain Jason Linn  
   - **Contact Number(s):** 360-831-1816  
   - **Name:** Lieutenant Rob Brusseau  
   - **Contact Number(s):** 360-901-9311  
   - **Name:** Sergeant Josh Merritt  
   - **Contact Number(s):** 360-764-9158

5. **Resources Assigned:**  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):** Preposition Sign Activation  
   - **Description:** 39th Street Ramp Closure  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):**  
   - **Description:** 4th Plain Ramp Closure  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):**  
   - **Description:** Mill Plain Ramp Closure  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):** Interstate 5 Closure  
   - **Description:**  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):** Interstate 5 Closure  
   - **Description:**  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):** Interstate 5 Closure  
   - **Description:**  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):** Washington Street Closure  
   - **Description:**  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):** WB SR 14 at City Center  
   - **Description:**  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):** NB I-5 J/N of Bridge  
   - **Description:**  
   - **Resource Identifier:** One WSDOT Truck  
   - **Leader:**  
   - **# of Persons:**  
   - **Contact (e.g., phone, pager, radio frequency, etc.):** NB I-5 J/N of Bridge  

6. **Work Assignments:**  
   - Attend WSP and WSDOT 3:00 pm briefing at the WSDOT Main Street facticity.  
   - Work with WSP to close exits when advised by WSP and WSDOT command.  
   - Maintain roadway closure until instructed to reopen by WSP and WSDOT command.

7. **Special Instructions:**  
   - Attend briefing  
   - Remain flexible as we are responding to the protestor's movements and schedule.

8. **Communications** (radio and/or phone contact numbers needed for this assignment):  
   - **Name/Function:**  
     - WSP  
     - WSDOT  
     - /  
     - /  
     - /  
     - /  
     - /  

9. **Prepared by:**  
   - **Name:** Rob Brusseau  
   - **Position/Title:** Lieutenant  
   - **Signature:** /s/Rob Brusseau  
   - **Date/Time:** 6/18/20 / 1700
ASSIGNMENT LIST (ICS 204)

1. Incident Name: Interstate 5 Protest Closure
2. Operational Period: Date From: 6/19/20 Date To: 6/19/20
   Time From: 1500 Time To: 2000
3. Branch: WSP
   Division: Event Area
   Group: Road Closure
   Staging Area: DOT Main

4. Operations Personnel: Name Contact Number(s)
   Operations Section Chief: Captain Jason Linn 360-831-1816
   Branch Director: Lieutenant Rob Brusseau 360-901-9311
   Division/Group Supervisor: Sergeant Josh Merritt 360-764-9158

5. Resources Assigned:

<table>
<thead>
<tr>
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<th># of Persons</th>
<th>Contact (e.g., phone, pager, radio frequency, etc.)</th>
<th>Reporting Location, Special Equipment and Supplies, Remarks, Notes, Information</th>
</tr>
</thead>
<tbody>
<tr>
<td>Patrol</td>
<td>Trp. Jordan</td>
<td>1</td>
<td></td>
<td>SB I-5 Closure</td>
</tr>
<tr>
<td>Patrol</td>
<td>Trp. Draper</td>
<td>1</td>
<td></td>
<td>WB SR 14 at City Center</td>
</tr>
<tr>
<td>Patrol</td>
<td>Trp. Lauer</td>
<td>1</td>
<td></td>
<td>SB I-5 Closure</td>
</tr>
<tr>
<td>Patrol</td>
<td>Trp. Barraclough</td>
<td>1</td>
<td></td>
<td>NB 1-5 Closure</td>
</tr>
<tr>
<td>Supervisor</td>
<td>Sgt. Merritt</td>
<td>1</td>
<td></td>
<td>Roving</td>
</tr>
<tr>
<td>Command</td>
<td>Lt. Brusseau</td>
<td>1</td>
<td></td>
<td>Roving</td>
</tr>
</tbody>
</table>

6. Work Assignments:
   - Stationary units will assist WSDOT personnel with road closure.
   - Roving units will provide assistance to the stationary units as needed and respond to any and all unforeseen situations.

7. Special Instructions:
   - Attend briefing
   - Remain flexible as we are responding to the protestor’s movements and schedule.

8. Communications (radio and/or phone contact numbers needed for this assignment):

<table>
<thead>
<tr>
<th>Name/Function</th>
<th>WSP Area</th>
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<tbody>
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9. Prepared by: Name: Rob Brusseau Position/Title: Lieutenant Signature: /s/Rob Brusseau
ICS 204 IAP Page 4 Date/Time: 6/18/20 / 1700
**ASSIGNMENT LIST (ICS 204)**

<table>
<thead>
<tr>
<th>1. Incident Name:</th>
<th>Interstate 5 Protest Closure</th>
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</tr>
<tr>
<td>3. Branch:</td>
<td>WSP</td>
</tr>
<tr>
<td>Division:</td>
<td>Event Area</td>
</tr>
<tr>
<td>Group:</td>
<td>Patrol</td>
</tr>
<tr>
<td>Staging Area:</td>
<td>D5 HQ</td>
</tr>
</tbody>
</table>

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<td>Lieutenant Rob Brusseau</td>
<td>360-901-9311</td>
</tr>
<tr>
<td>Division/Group Supervisor:</td>
<td>Sergeant Jen Ortiz</td>
<td>360-600-0976</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>5. Resources Assigned:</th>
<th>Reporting Location, Special Equipment and Supplies, Remarks, Notes, Information</th>
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<tbody>
<tr>
<td>Calls For Service</td>
<td>3(b)</td>
</tr>
<tr>
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<td>3(b)</td>
</tr>
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<table>
<thead>
<tr>
<th>6. Work Assignments:</th>
</tr>
</thead>
<tbody>
<tr>
<td>➤ Respond to calls for service and perform law enforcement duties both inside and outside of the protest area.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>7. Special Instructions:</th>
</tr>
</thead>
<tbody>
<tr>
<td>➤ Be available to assist with protest activities as needed and requested by Sergeants Merritt and Ortiz.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>8. Communications (radio and/or phone contact numbers needed for this assignment):</th>
</tr>
</thead>
<tbody>
<tr>
<td>Name/Function</td>
</tr>
<tr>
<td>WSP Area</td>
</tr>
<tr>
<td>/</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>9. Prepared by:</th>
<th>Name: Rob Brusseau Position/Title: Lieutenant Signature: /s/Rob Brusseau</th>
</tr>
</thead>
<tbody>
<tr>
<td>ICS 204</td>
<td>IAP Page 5 Date/Time: 6/18/20 / 1700</td>
</tr>
</tbody>
</table>
### SAFETY MESSAGE/PLAN (ICS 208)

<table>
<thead>
<tr>
<th>1. Incident Name:</th>
<th>Interstate 5 Protest Closure</th>
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<tbody>
<tr>
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</tr>
<tr>
<td></td>
<td>Time From: 1500 Time To: 2000</td>
</tr>
</tbody>
</table>


- Use of issued reflectorized vest will be required while performing manual traffic control.
- Units working shall monitor their radios during this event to ensure proper communication channels remain open for the purposes of facilitating traffic control, calls for service and officer safety.
- Traffic control training points should be considered when performing traffic control during this event:
  1. Traffic control is one of the most dangerous duties, yet it is often taken lightly.
  2. If performing traffic control duties, ensure your vehicle is parked in an appropriate location.
  3. Leave yourself an escape route in case you encounter a distracted and/or impaired driver.
  4. Be familiar with the warning devices in place and how they help protect you and facilitate the traffic flow.
  5. Ensure you utilize proper communications.
  6. Maintain your composure as your emotional escalation may influence driving behavior.
  7. Have a plan for collisions that may occur in the traffic control pattern.
  8. Be consistent and understand who has the right of way when directing traffic.
  9. Be aware of pedestrian traffic.
  10. Your safety is most important.

#### 4. Site Safety Plan Required?
- Yes [x] No [ ]

Approved Site Safety Plan(s) Located At: N/A (within IAP)

#### 5. Prepared by:
- Name: Rob Brusseau
- Position/Title: Lieutenant
- Signature: /s/Rob Brusseau

ICS 208 | IAP Page 5 | Date/Time: Date/Time: 6/18/20 / 1700
Event Overview
# ROAD CLOSURE

<table>
<thead>
<tr>
<th>1. Incident Name:</th>
<th>Interstate 5 Protest Closure</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. Operational Period:</td>
<td>Date From: 6/19/20</td>
</tr>
<tr>
<td></td>
<td>Date To: 6/19/20</td>
</tr>
<tr>
<td></td>
<td>Time From: 1500</td>
</tr>
<tr>
<td></td>
<td>Time To: 2000</td>
</tr>
</tbody>
</table>

## 39th Street

![Aerial view of the road closure area](image)

### Prepared by:
- Name: Rob Brusseau
- Position/Title: Lieutenant
- Signature: /s/Rob Brusseau

### Date/Time:
- Date/Time: 6/18/20 / 1700
## ROAD CLOSURE

### 1. Incident Name:
Interstate 5 Protest Closure

### 2. Operational Period:
- Date From: 6/19/20
- Time From: 1500
- Date To: 6/19/20
- Time To: 2000

### 4th Plain

![Image of 4th Plain]

### 3. Prepared by:
- Name: Rob Brusseau
- Position/Title: Lieutenant
- Signature: /s/Rob Brusseau

IAP Page 8

Date/Time: 6/18/20 / 1700
### ROAD CLOSURE

<table>
<thead>
<tr>
<th>1. Incident Name:</th>
<th>Interstate 5 Protest Closure</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. Operational Period:</td>
<td>Date From: 6/19/20  Date To: 6/19/20</td>
</tr>
<tr>
<td></td>
<td>Time From: 1500  Time To: 2000</td>
</tr>
<tr>
<td><strong>Mill Plain</strong></td>
<td></td>
</tr>
</tbody>
</table>

3. Prepared by: Name: Rob Brusseau  Position/Title: Lieutenant  Signature: /s/Rob Brusseau

IAP Page 9  Date/Time: 6/18/20 / 1700
## ROAD CLOSURE

<table>
<thead>
<tr>
<th>1. Incident Name:</th>
<th>Interstate 5 Protest Closure</th>
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</thead>
<tbody>
<tr>
<td>2. Operational Period:</td>
<td>Date From: 6/19/20  Date To: 6/19/20</td>
</tr>
<tr>
<td></td>
<td>Time From: 1500  Time To: 2000</td>
</tr>
</tbody>
</table>

### I-5 Reroute to SR-14

![Map of I-5 and SR-14 reroute]

---

### Prepared by:

- **Name:** Rob Brusseau  
- **Position/Title:** Lieutenant  
- **Signature:** /s/Rob Brusseau

**Date/Time:** 6/18/20 / 1700
Washington Street Closure
ROAD CLOSURE

1. Incident Name: Interstate 5 Protest Closure
2. Operational Period:
   Date From: 6/19/20  Date To: 6/19/20
   Time From: 1500   Time To: 2000

Response Team Staging Area – NB I-5 Closure

3. Prepared by: Name: Rob Brusseau   Position/Title: Lieutenant   Signature: /s/Rob Brusseau

   Date/Time: 6/18/20 / 1700

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## Redaction Log

**Total Number of Redactions in Document:** 6

### Redaction Reasons by Page

<table>
<thead>
<tr>
<th>Page</th>
<th>Reason</th>
<th>Description</th>
<th>Occurrences</th>
</tr>
</thead>
<tbody>
<tr>
<td>3</td>
<td>3(b)</td>
<td>Intelligence information; Non-disclosure essential to effective law enforcement - RCW 42.56.240(1) The withheld record is specific intelligence information and was compiled by a law enforcement agency to monitor or assess threats. Specific intelligence information compiled by investigative and law enforcement agencies, the nondisclosure of which is essential to effective law enforcement, is exempt from production under the Public Records Act. Disclosing this information would undermine effective law enforcement by enabling persons to mask behaviors, evade law enforcement scrutiny, or provide false information. Accordingly, nondisclosure is essential to effective law enforcement.</td>
<td>1</td>
</tr>
<tr>
<td>4</td>
<td>3(b)</td>
<td>Intelligence information; Non-disclosure essential to effective law enforcement - RCW 42.56.240(1) The withheld record is specific intelligence information and was compiled by a law enforcement agency to monitor or assess threats. Specific intelligence information compiled by investigative and law enforcement agencies, the nondisclosure of which is essential to effective law enforcement, is exempt from production under the Public Records Act. Disclosing this information would undermine effective law enforcement by enabling persons to mask behaviors, evade law enforcement scrutiny, or provide false information. Accordingly, nondisclosure is essential to effective law enforcement.</td>
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<td>2</td>
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<tr>
<td>Page</td>
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<td>Description</td>
<td>Occurrences</td>
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<tr>
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<td>2</td>
</tr>
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</table>
### Redaction Log

#### Redaction Reasons by Exemption

<table>
<thead>
<tr>
<th>Reason</th>
<th>Description</th>
<th>Pages (Count)</th>
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</table>
| 3(b)   | Intelligence information; Non-disclosure essential to effective law enforcement - RCW 42.56.240(1)  
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4(1)  
5(2)  
6(2) |